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4 A history of animal welfare science.

5

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10

11 ABSTRACT

12 Human attitudes to animals have changed as non-humans have become more
13 widely incorporated in the category of moral agents who deserve some respect.
14 Parallels between the functioning of humans and non-humans have been made
15 for thousands of years but the idea that the animals that we keep can suffer has
16 spread recently. An improved understanding of motivation, cognition and the
17 complexity of social behaviour in animals has led in the last thirty years to the
18 rapid development of animal welfare science. Early attempts to define welfare
19 referred to individuals being in harmony with nature but the first usable
20 definition incorporated feelings and health as part of attempts to cope with the
21 environment. Others considered that welfare is only about feelings but it is
22 argued that as feelings are mechanisms that have evolved they are a part of
23 welfare rather than all of it. Most reviews of welfare now start with listing the
24 needs of the animal, including needs to show certain behaviours. This approach
25 has used sophisticated studies of what is important to animals and has replaced
26 the earlier general guidelines described as freedoms. Many measures of welfare
27 are now used and indicate how good or how poor the welfare is. Naturalness is
28 not a part of the definition of welfare but explains why some needs exist. In
29 recent years, welfare has become established as one of various criteria used to

30 decide on whether a system is sustainable because members of the public will
31 not accept systems that cause poor welfare. The study of welfare has become
32 part of the scientific basis upon which important political decisions are made.

33

34 INTRODUCTION

35 Animal welfare is a term that describes a potentially measurable quality of a
36 living animal at a particular time and hence is a scientific concept. Much of the
37 discussion about animal welfare concerns what humans do about it, or should do
38 about it. Such a question, about what people ought to do, is an ethical issue. The
39 scientific study of animal welfare should be separated from the ethics but no
40 application of the science can occur without understanding arguments about
41 ethical positions. The first section of this paper will therefore refer to morality in
42 relation to animal use. This will be followed by discussions of the history of the
43 welfare concept and of usable welfare concepts now and how they are inter-
44 related. Some links to other moral issues and some future concerns will then be
45 considered.

46

47 MORAL ORIGINS AND EARLY WELFARE HISTORY

48 Animals have always had welfare but what humans know of it has become
49 modified over time, especially recently. The human concepts of what are and are
50 not moral actions have probably changed little over many millennia except that
51 the category of individuals who are considered to deserve to be treated in a
52 moral way has broadened greatly (Broom 2003). Helping others and not
53 harming others are effective strategies, especially for animals that live in long-
54 lasting social groups. Hence moral systems have evolved in humans and other
55 such animals, as explained in more detail by de Waal (1996), Ridley (1996),
56 Broom (2003). Humans have long espoused the view that they have duties to
57 others. As explained in the references quoted, social animals such as humans
58 have evolved characteristics that make them responsive to others in their
59 societies in a way that promotes dutiful preferences and actions. This

60 deontological position has arisen in every human society and the mechanisms
61 involved have parallels in other animal societies. Other evolved characteristics
62 increase abilities to assess consequences of actions and to evaluate costs and
63 benefits, i.e. some utilitarian decisions.

64 In some human societies, for example those where the Buddhist or Jain religions
65 dominate, the range of living individuals considered to deserve respect has long
66 been wide. However, in most of the world, ideas about which individuals should
67 be the subject of moral actions (Singer 1994) have changed with: (i) improved
68 communication in the world, (ii) increasing knowledge of the functioning of
69 humans and other animals. People will often avoid actions that could harm
70 others, even if only they know about the action (Gert 1988, Broom 2006).
71 However, they are more likely to refrain from causing harm if those in their
72 social group may come to know about what they have done. As human societies
73 have expanded their contacts, the group that is in moral contact with an
74 individual has changed from the family to the tribe, and has subsequently
75 expanded to include much larger communities. The 20th century communication
76 explosion has resulted in information about the actions of particular people
77 becoming known across the world. As a consequence, it has become harder for
78 harmful actions to be concealed (Broom 2003). The spread of knowledge has
79 also been greatly facilitated.

80 The level of sophistication of the functioning of individuals has often been a
81 factor in decisions about whether or not they are a subject of moral actions. The
82 ways in which human and other animal brains work was a mystery to all people
83 until information became available from relatively recent developments in
84 neurobiology. Our language has not kept pace with these changes so people
85 make statements about having feelings or knowing something in their heart or in
86 their gut when all are in the brain. The study of behaviour and of how the brain
87 controls it, and of the great similarities in the physiology of all people and a wide
88 range of other species, has been revolutionary in its impact on human attitudes
89 (Dennett 1984). Until recently it was really believed by many people, especially
90 males, that women had very inferior functioning as compared with men, that it
91 was not realistic to compare the cognitive ability of people with brown or black

92 skin to that of white people and that there was an enormous gap in ability and
93 functioning between humans and other species. A wide range of studies now
94 show these views to be wrong. The group of individuals who are respected, in
95 that harm would not normally be caused to them, has been extended to humans
96 of all nations and races and to many other animal species. To some extent this is
97 a consequence of information that is available from the media. The person
98 watching a television programme and seeing a parrot, or squirrel, or dog, or pig,
99 or sheep, or raven solve complex problems may not in future think of that kind of
100 animal as an object, or as a being of no consequence. That person may well
101 become much less likely to directly harm the animal, or to condone harm by
102 others.

103 Before there was accurate scientific knowledge, in human societies for which
104 there are detailed records there have been descriptions of animal functioning
105 including their behaviour, physiology and pathology. Very many parallels
106 between humans and other animals were apparent to people and these were
107 described by Greeks, Mayans, Chinese and others (Sorabji 1993). Ideas about
108 non-human animals included recognition of similarities to humans in respect of
109 what would harm them, the complexity of their body regulation systems, the
110 existence of their emotional responses and the range of abilities that they
111 demonstrated to control their environment (Engel and Engel 1990). There have
112 been others who placed emphasis on differences between humans and all other
113 species, as explained by Harwood 1928. However, the Descartes view of animals
114 as automata, with almost no similarity to humans, has probably been used by
115 some people during much of human history. It was often used by those for whom
116 it was convenient as a way of justifying some form of exploitation. Such
117 arguments were also used to justify slavery and other suppression of minorities.

118 Bentham (1789) stated that the key question about animals was not can they
119 reason but do they suffer? Most people who have lived with or looked closely at
120 animals have assumed that they could do both to some extent. As Duncan (2006)
121 has said, up to the 19th century, this view was very widespread but later there
122 was some reluctance to hold the view because of difficulty to measure the

123 suffering.. It was based on observation and deduction, i.e. on a scientific
124 approach.

125 WELFARE: 1960s to 1980s

126 In the 19th century and the 20th century up to the 1960s, knowledge about
127 biological functioning increased greatly. By the end of this time, scientific
128 disciplines such as ethology and neuroscience started to become accepted within
129 the scientific community. However, this did not mean that the information was
130 widely known. Unfortunately, in many countries, the division between scientists
131 and non-scientists and the fear of science among those narrowly educated in
132 non-scientific disciplines resulted in ignorance of these biological developments
133 amongst those who came to have influential positions in some parts of
134 government and industry.

135 In 1964 Ruth Harrison's book "Animal Machines" was published and pointed out
136 that those involved in the animal production industry were often treating
137 animals like inanimate machines rather than living individuals. As a consequence
138 of this book, in 1965 the British government set up the Brambell Committee, a
139 committee chaired by Professor F. Rogers Brambell, to report on the matter. One
140 of its members was W. H. Thorpe, an ethologist in Cambridge University. Thorpe
141 emphasised that an understanding of the biology of the animals is important and
142 explained that animals have needs with a biological basis, including some needs
143 to show particular behaviours, and that animals would have problems if there
144 were frustration of those needs (Thorpe 1965). This view came to be written in
145 the Brambell Report as the "five freedoms". The concept of freedom has some
146 logical and scientific difficulties, as explained below (Broom 2003). Bill Thorpe
147 was my Ph.D. supervisor. He asked me in 1965 to comment on some material
148 used by the Committee. This was a tape recording of hens in different housing
149 conditions. Thorpe asked whether it was possible to deduce anything about the
150 welfare of the birds from the sounds that they made. Although some deduction
151 might now be made (Zimmerman et al 2003), these tapes did not allow any at
152 that time. However, the Brambell Report has had great influence in many
153 countries.

154 In the 1960s, the emphasis of discussions was on what people should do, i.e. on
155 animal protection rather than on animal welfare. In the 1970s and early 1980s,
156 the term animal welfare was used but not defined and not considered scientific
157 by most scientists.

158 A development of major importance to the emerging concept of animal welfare
159 was research by ethologists and psychologists on motivation systems. The
160 writings of Neal Miller, Robert Hinde, David McFarland and others in the 1950s
161 to 1980s helped ethologists to understand control systems and how animals
162 came to take decisions (Miller 1959, Hinde 1970, McFarland and Sibly 1975). A
163 review of Broom (1981), a book entitled "Biology of Behaviour", pointed out that
164 the animals described in it were presented as sophisticated decision-makers in
165 almost all aspects of what they did. This view contrasted greatly with the then
166 widespread but subsequently discredited view of animals as automata driven by
167 "instinct". Key research by Ian Duncan and David Wood-Gush (Duncan and
168 Wood-Gush 1971,1972), explained the motivation of animals whose needs were
169 not met so the animals were frustrated. These authors and Barry Hughes
170 explained the biological basis of needs (Hughes and Duncan 1988, Toates and
171 Jensen 1991). Also at this time, there was work on the evolution of behaviour
172 including sociobiology (Wilson 1975), many of whose proponents considered
173 motivation to be of little interest and domestic animals as quite unsuitable
174 subjects for biological research. Some of those who worked on motivation at
175 that time changed to applied ethology studies and particularly to animal welfare,
176 e.g. Broom, M. Dawkins, Duncan, D. Fraser, Ladewig, Matthews, Vestergaard and
177 Wiepkema. At the same time, the scientific use of the term stress was being
178 questioned. Its use by Hans Selye was clearly ambiguous and, as J. Mason
179 pointed out (Mason 1968, Dantzer and Mormède 1979), to some degree
180 erroneous in that the HPA and SAM physiological mechanisms were presented as
181 general to all situations when they are not. Some people used the term stress to
182 mean HPA axis activity whilst others used it for any stimulation. Broom
183 suggested (1983, see also Broom and Johnson 1993) that it should be limited to
184 adverse or potentially adverse effects with fitness reduction as the criterion. This

185 view was supported by Dantzer, von Holst (D), Moberg, Mormède and Toates but
186 was ignored by medical and most physiological researchers.

187 Another view challenged in the 1970s and 1980s was the idea that domestic
188 animals were completely modified by man and therefore scarcely biological and
189 not comparable with their wild equivalents. Glen McBride studied a population
190 of feral chickens on an island off Australia (McBride et al 1969). David Wood-
191 Gush studied another domestic fowl population and, later with Alex Stolba, a
192 group of sows kept in fields with trees (Wood-Gush and Stolba). Per Jensen,
193 encouraged by Ingvar Ekesbo, carried out a detailed study of modern domestic
194 pigs in woodland conditions. (Jensen 1986) The conclusion from all of this work
195 was that the behaviour of these farm animal breeds was scarcely distinguishable
196 in many respects from that of their wild ancestors. Another view, subsequently
197 found to be largely incorrect, was that of Hemmer (1983) that domestic animals
198 have less brain-power and much less complex behaviour than their wild
199 ancestors. A wide range of experimental studies on learning have shown, for
200 example, that sheep and cows recognise many individuals and sheep have units
201 in their brains which make this possible (Kendrick and Baldwin 1987, Kendrick
202 et al 1995, 2001), young cattle can show an excitement response when they learn
203 something (Hagen and Broom (2004), and pigs can use information from mirrors
204 after a few hours of experience with a mirror (Broom et al 2009). The major way
205 in which domestic animals have been changed by human selection is that they
206 are now very different from their ancestors in that they can have some tolerance
207 of human proximity and an ability to breed in restricted, suboptimal situations
208 (Price 2002).

209 At this time, most of the animal welfare researchers were in zoology or animal
210 production departments in universities and research institutes. Although not
211 often aware of the wide range of welfare topics, many veterinarians were aiming
212 to benefit the animals and improve animal welfare by trying to cure or prevent
213 animal disease. Some of these used their clinical knowledge to ensure that the
214 health of animals was properly considered in evaluation of welfare whilst others
215 carried out experimental work. Veterinarians who contributed to more general
216 aspects of animal welfare science included Andrew Fraser, Ingvar Ekesbo, Henrik

217 Simonsen, Robert Dantzer, Roger Ewbank, Barry Hughes and John Webster.
218 Andrew Fraser was one of the founders of the Society for Veterinary Ethology
219 (later the International Society for Applied Ethology), which is the major
220 scientific society for animal welfare science. He was also editor of the journal
221 then called “Applied Animal Ethology” and now called “Applied Animal
222 Behaviour Science” which is the most important journal for scientific papers on
223 animal welfare. The journal “Animal Welfare” has also been of major importance
224 in more recent years.

225 Much of the discussion about the use of animals, until relatively recently, centred
226 on whether or not they should be killed. Philosophers and the public were often
227 concerned with the ethics of killing animals for human food, human clothing,
228 scientific research or as unwanted pets (Regan 1990, Fraser 2008). This is an
229 important ethical question but it is not an animal welfare issue. The animal
230 welfare issue is what happens before death, including how they are treated
231 during last part of their lives, often the pre-slaughter period and then the method
232 by which they are killed. However, as Haynes (2008) points out, there is a danger
233 in this position if it results in the ethical question of whether or not it is
234 acceptable to kill and animal being ignored or inadequately considered.

235

236

237 THE HISTORY OF THE ANIMAL WELFARE CONCEPT

238 In the 1980s, it was accepted by most biologists and veterinarians that animals
239 and their response systems are subject to challenges from their environment.
240 These challenges include pathogens, tissue damage, attack or threat of attack by
241 a conspecific or predator, other social competition, the complexity of information
242 processing in a situation where an individual receives excessive stimulation, a
243 lack of key stimuli such as a teat for a young mammal or those associated with
244 social contact for a social animal and a lack of overall stimulation. In general, an
245 inability to control interactions with their environment causes problems for
246 humans and other animals (Mason 1968, 1971, Weiss 1971,. The Brambell
247 Committee did not define welfare in their report but, following some generally

248 accepted views of the functioning of animals and also the writings of Lorca, Barry
249 Hughes (1981) proposed that the term animal welfare meant that the animal was
250 in harmony with nature, or with its environment. This is a biologically relevant
251 statement and a precursor of later views but it is not a usable definition. Being in
252 harmony is a single state so it does not allow scientific measurement. The key
253 question is how much the individual is in harmony. The term welfare was being
254 used more and more in science, in laws and in discussion about the effects of the
255 treatment of laboratory, farm and companion animals. Hence there was a clear
256 need for a scientific definition.

257 Broom (1986) presented this definition of welfare. "The welfare of an individual
258 is its state as regards its attempts to cope with its environment." In a series of
259 publications (Broom 1988, 1991a,b, Broom and Johnson 1993), a number of
260 points relating to this definition, including those below, were emphasised.

261 Coping means having control of mental and bodily stability (Broom and Johnson
262 1993). Welfare can be measured scientifically and varies over a range from very
263 good to very poor. Welfare will be poor if there is difficulty in coping or failure to
264 cope. There are various coping strategies with behavioural, physiological,
265 immunological and other components that are coordinated from the brain.
266 Feelings, such as pain, fear and the various forms of pleasure, may be part of a
267 coping strategy and feelings are a key part of welfare. The system may operate
268 successfully so that coping is achieved or may be unsuccessful in that the
269 individual is harmed. One or more coping strategies may be used to attempt to
270 cope with a particular challenge so a wide range of measures of welfare may be
271 needed to assess welfare. Coping with pathology is necessary if welfare is to be
272 good so health is an important part of welfare.

273 A key point of agreement amongst animal welfare scientists in the early 1990s
274 and later has been that animal welfare is measurable and hence is a scientific
275 concept (see review of the ideas of Duncan, Dawkins, Broom and others by
276 Fraser 2008). However, Broom's definition has been referred to by some as a
277 functional definition and contrasted with the feelings - related definitions of Ian
278 Duncan (see also Broom 2008). Duncan argued that welfare is wholly about
279 feelings (Duncan and Petherick 1991, Duncan 1993). This view was shared by

280 some other people but a commoner position was that of Marian Dawkins (1980,
281 1990) who stated that the feelings of the individual are the central issue in
282 welfare but other aspects such as the health of that individual are also important.
283 At the same time, those with a medical or veterinary background sometimes
284 presented the view that health is all, or almost all, of welfare. All of Broom's
285 papers and books discussing the welfare definition referred to feelings but as a
286 part of welfare. The arguments for the evolution of feelings as part of animal
287 functioning are explained by Cabanac (1979), Broom (1991b, 1998, Broom and
288 Fraser 2007) and Panksepp (1998). Even in recent times, the myth that Broom's
289 definition is functional, rather than encompassing suffering and other feelings,
290 has been perpetuated (e.g. Dwyer and Lawrence 2008). The idea that feelings are
291 completely different from other biological mechanisms when individuals are
292 trying to cope with their environment is not biologically sound. When coping is
293 successful and problems are absent or minor, welfare is good. Good welfare is
294 generally associated with feelings of pleasure or contentment.

295 Like bad feelings, such as pain or fear, good feelings are a biological mechanism
296 and this mechanism has evolved (Cabanac 1992, Keeling and Jensen 2002). A
297 feeling is a brain construct, involving at least perceptual awareness, which is
298 associated with a life regulating system, is recognisable by the individual when it
299 recurs and may change behaviour or act as a reinforcer in learning (Broom
300 1998).. Suffering occurs when one or more negative feelings continue for more
301 than a few seconds (Broom 1998). There are problems with a definition of
302 welfare that only refers to feelings. Feelings are just one part of an animal's
303 repertoire of coping mechanisms. Although the brain condition which results in a
304 feeling may have first arisen accidentally, most feelings now occurring are a
305 result of natural selection and are adaptive. Although feelings are an important
306 part of welfare, welfare involves more than feelings, for example: an individual
307 with a broken leg but asleep, an addict who has just taken heroin, an individual
308 greatly affected by disease but unaware of it, an injured individual whose pain
309 system does not function (Broom 1991b, 1998).

310 A few veterinarians were involved in animal welfare research in the 1980s, as
311 mentioned above, and the paper on assessing pain and distress in laboratory

312 animals by Morton and Griffiths (1985) had substantial influence. However, at
313 this time most veterinarians did not consider animal welfare as a scientific
314 discipline that should be taught to veterinary students and that was relevant to
315 those in practice. Many thought that only veterinarians knew about animal
316 welfare and that almost all of welfare was treatment of or prevention of disease.
317 Animal behaviour and brain function were thought to be of minor importance to
318 veterinary work. These views had close parallels with the medical profession in
319 which those who studied behavioural or mental problems were often considered
320 peripheral to the major tasks of human medicine. Vets, medics and scientists
321 were unwilling to refer to animal feelings (Panksepp 2005). Research biologists
322 in universities did not think of the study of animal welfare as a science. They
323 often viewed it as an impediment to research and were only grudgingly aware of
324 the concept of the 3Rs, reduce, replace and refine presented by Russell and
325 Burch (1959). Despite the fact that many important biological systems have the
326 function of attempting to cope with difficulties in life, the study of welfare has
327 not been greatly valued in the scientific world and welfare scientists are not
328 thought of as significant contributors to science.

329

330 USABLE ANIMAL WELFARE CONCEPTS AND HOW THEY ARE INTER-RELATED

331

332 Adaptation

333 It may be helpful to relate the welfare terminology to the concept of adaptation.
334 How well can our domestic animals adapt to the conditions that we impose upon
335 them? Can wild animals adapt to our impact on them? When referring to
336 individual animals, adaptation is the use of regulatory systems, with their
337 behavioural and physiological components, to help an individual to cope with its
338 environmental conditions (Broom 2006a). Animals can adapt better if their
339 needs are met. What are the limits to adaptation? The idea that there are limits
340 has been widely accepted in biology (Mount 1979, Moberg 1985) but resisted by
341 some involved in animal production. An individual attempting to cope may fail to
342 do so. For example, it may be difficult or impossible to cope with: extreme

343 external temperature, pathogen multiplication, or high predation risk or difficult
344 social conditions. Body state may be displaced to outside the tolerable range and
345 death may follow. An individual may adapt to an environmental situation with
346 difficulty, in which case the welfare is poor. For example, if an individual is
347 adapting, or has adapted, but is in pain or depressed. Coping usually means that
348 all mental and bodily systems have functioned so that the environmental impact
349 is nullified. Hence “to cope” is more than “to adapt”. Adaptation does not
350 necessarily mean good welfare.

351

352 Stress

353 For most people, stress implies the effects of a challenge to the individual that
354 disrupts homeostasis resulting in adverse effects. It is not just a stimulus which
355 activates energy releasing control mechanisms. Stimuli whose effects are
356 beneficial would not be called stressors by most people. Also, for most people,
357 situations which activate the hypothalamic - pituitary - adrenal cortical axis, but
358 whose effects are useful to the individual, would not be called stressors . A
359 definition of stress that is in line with the general public usage of the word is
360 “Stress is an environmental effect on an individual which overtaxes control
361 systems and results in adverse consequences, eventually reduced fitness”(Broom
362 and Johnson 1993, following Broom 1983). There is no good stress. During the
363 development of individuals, stimuli that result from somewhat difficult
364 situations can be useful experience but these are best not referred to as being
365 stressful.. Whenever there is stress, welfare will be poor but welfare could be
366 temporarily poor without any lon=lasting adverse effect so without stress.

367

368

369

370 Needs or freedoms?

371 Motivational systems have evolved. They enable individuals to ascribe priorities
372 to certain actions, as well as to determine the timing of actions (Broom 1981).
373 This facilitates adaptation. A need is a requirement, which is part of the basic
374 biology of an animal, to obtain a particular resource or respond to a particular
375 environmental or bodily stimulus (Broom and Johnson 1993). The need itself is
376 in the brain. It allows effective functioning of the animal. It may be fulfilled by
377 physiology or behaviour but the need is not physiological or behavioural. There
378 are needs for resources, such as food, water or heat but there are also needs to
379 carry out actions whose function is to attain an objective (Hughes and Duncan
380 1988, Toates and Jensen 1991). For example: a pig rooting in soil or
381 manipulating material such as straw or twigs, or a hen dust-bathing to keep
382 feathers in good condition, or a hen or a sow building a nest when about to give
383 birth or lay an egg. The idea of providing for “the five freedoms”, first suggested
384 in the Brambell Report in 1965 but not quite in line with Thorpe’s concept of
385 needs, is now replaced by the more scientific concept of needs. The list of
386 freedoms just provides a general guideline for non-specialists. Animals have
387 many needs and these have been investigated for many species. This is the
388 starting point for reviews of the welfare of a species. A list of needs has been the
389 starting point for Council of Europe recommendations and E.U. scientific reports
390 on animal welfare for over 20 years. The freedoms are not precise enough to be
391 used as a basis for welfare assessment. This is now an out-dated approach that
392 may still be useful as a preliminary guideline but should not be used if scientific
393 evidence about needs is available. The 12 factors presented by the Welfare
394 Quality programme are a better guide than the five freedoms but a list of the
395 needs of the particular animals under consideration, based on published
396 scientific evidence, is more useful.

397 How do we find out from animals what they need? What is preferred?
398 How hard will the individual work for a resource? An example is work with rats
399 that are given a choice of floors. One measure is which floor they choose but
400 more information is obtained if the rats have to work in order to get to the floor
401 of their choice. A rat can readily learn to lift a weighted door and the amount
402 lifted gives an indication of its strength of preference for the resource.

403 Terminology used in motivational strength estimation includes the following
404 (Kirkden et al 2003). A resource is a commodity or an opportunity to perform an
405 activity. The demand is a measured amount of action which enables resource to
406 be obtained. The price is the amount of that action required for a unit of
407 resource. Income is the amount of time or other variable limiting that action.
408 The price elasticity of demand is the proportional rate at which consumption or
409 demand changes with price. The consumer surplus is a measure of the largest
410 amount which a subject is prepared to spend on a given quantity of the resource.
411 It corresponds to an area beneath an inverse demand curve. A example of the use
412 of this methodology is the work of Mason et al (2001). The key question was to
413 ascertain the strength of preference of mink, a partially aquatic species, for
414 various resources including water in which they could swim. The mink were
415 trained to perform operants to reach: an extra nest, various objects, a raised
416 platform, a tunnel, an empty cage and a water pool to swim in. The swimming
417 water was given very high priority by the mink.

418

419 Obligations or rights?

420 How should we describe what should or should not be done to other individuals?
421 Most people would say that we all have obligations not to harm others. From the
422 other perspective, it might be said that each other individual has a right not to be
423 harmed by us. However, assertions of rights and freedoms can cause problems
424 (Broom 2003). We should describe the obligations of the actor rather than the
425 rights of the subject. If we keep or otherwise interact with animals we then have
426 obligations in relation to their welfare.

427 WELFARE PROBLEMS, ASSESSMENT AND DECISIONS

428 Effects on animal welfare which can be described include those of:

429 disease,

430 injury,

431 starvation,

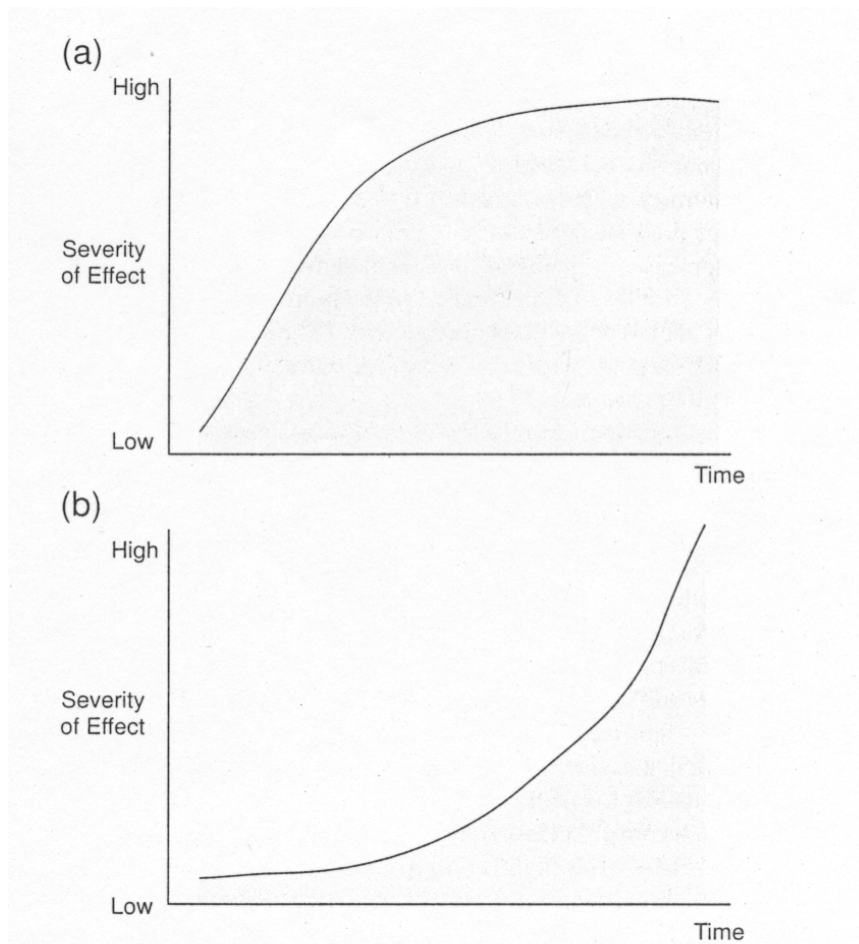
432 beneficial stimulation,
433 social interactions - positive or negative,
434 other forms of success in actions,
435 housing conditions - positive or negative,
436 deliberate or accidental ill treatment,
437 human handling - positive or negative,
438 transport,
439 laboratory procedures,
440 various mutilations,
441 veterinary treatment - positive or negative,
442 genetic change by conventional or other breeding.

443

444 Welfare indicators are described by Broom and Fraser (2007). There are
445 differences between welfare indicators for short-term and long-term problems.
446 Short-term measures like heart-rate and plasma cortisol concentration are
447 appropriate for assessing welfare during handling or transport but not during
448 long-term housing. Some measures of behaviour, immune system function and
449 disease state are more appropriate for long-term problems. Welfare over longer
450 periods is sometimes referred to as quality of life. This term is much used by
451 clinicians but it means welfare over a period of more than a few days (Broom
452 2007b).

453 Over any time-scale, measures of intensity of effect on welfare have to be related
454 to the duration of the state. When welfare is evaluated, the relationship between
455 its intensity (the word severity is sometimes used where the effect is negative)
456 and duration should be taken into account. Fig 1 was initially drawn to exemplify
457 poor welfare during killing methods(Broom 2001b) but the principle is the same
458 for positive effects..

459 Legend Fig.1 The measured intensity of good or poor welfare is plotted against
460 time for two examples. (a) might be an animal being killed by a method involving
461 prolonged pain and other poor welfare, (b) might be an animal killed by a
462 method that has a much more rapid effect (After Broom 2001b).



463

464 Axis labelled Intensity of Effect (not severity)

465 Where there is an adverse impact in Fig. 1, the area under the intensity against
466 time curve is the magnitude of poor welfare. Where the impact is positive,
467 magnitude of good welfare is the area under the curve.

468

469 NATURALNESS AND WELFARE

470 Where does naturalness fit with the concept of welfare? Fraser (1999) pointed
471 out that when members of the public talk about animal welfare, their ideas
472 include the functioning of the animals, the feelings of the animals and the

473 naturalness of the environment. The feelings, referred to by Fraser and others, fit
474 comfortably into Broom's definition of welfare as they are an important
475 component of coping mechanisms and of biological functioning. Rollin (1990,
476 1995), Fraser et al (1997) and Fraser (2008) have advocated that "animals
477 should be able to lead reasonably natural lives" and have referred to the
478 importance of understanding animal needs. However, they did not say that
479 naturalness contributes to a definition of the concept of welfare or should be part
480 of welfare assessment. The state of an individual trying to cope with its
481 environment will necessarily depend upon its biological functioning, or put
482 another way, on its nature. Natural conditions have affected the needs of the
483 animal and the evolution of coping mechanisms in the species. The state of an
484 individual trying to cope with its environment will depend upon its biological
485 functioning. Natural conditions have affected the needs of the animal and the
486 evolution of coping mechanisms in the species. The environment provided
487 should fulfil the needs of the animal but does not have to be the same as the
488 environment in the wild.

489

490 LINKS BETWEEN ANIMAL WELFARE AND OTHER MORAL ISSUES

491 In recent years, public pressure in relation to codes of practice, laws and the
492 enforcement of laws have increased in all countries concerning: human health,
493 animal welfare and the impact on the environment. In Europe, one of the big
494 pressures for laws etc. in these areas has been the view that it is uncivilised to
495 allow people to become sick, animals to be treated badly or the environment to
496 be damaged. A system or procedure is sustainable if it is acceptable now and if its
497 effects will be acceptable in future, in particular in relation to resource
498 availability, consequences of functioning and morality of action. Animal welfare
499 is one of the criteria used by the public when deciding whether a procedure or
500 system is acceptable so it is a necessary consideration for sustainability (Broom
501 2001a, 2002, 2010). For consumers and producers of animal products, the
502 concept of quality has broadened. Good quality now means good in taste and also
503 sustainable, especially: acceptable in relation to human health, animal welfare

504 and environmental impact. The French 'Label Rouge' scheme has led the way in
505 this (Ouedraogo 1998). The proportion of French consumers who buy only on
506 price is thought to have dropped to 25%.

507

508 The term welfare, although not applicable to inanimate objects or plants, is
509 relevant to all animals because they have an ability to detect and respond rapidly
510 to the impacts on them of their environment, usually via the functioning of their
511 nervous system. Whilst the responses of more complex animals are controlled by
512 often complex processes in their brains, those of simpler animals are also part of
513 attempts to cope with the environment. We can assess and consider the welfare
514 of any animal. Separate question are which animals should be protected and to
515 what degree should they be protected? For most people, animals with awareness
516 are thought to be worthy of more protection. A sentient being is one that has
517 some ability: to evaluate the actions of others in relation to itself and third
518 parties, to remember some of its own actions and their consequences, to assess
519 risk, to have some feelings and to have some degree of awareness (Broom 2006c,
520 2007a). People have long appreciated the sentience of various domestic and
521 other animals and have often thought of them as an example to follow or a friend
522 who would help, rather than just as a resource object. However, a rabbit is
523 viewed differently according to whether it is: a family pet, a laboratory animal,
524 an animal kept for meat production, or a wild animal that eats your crops. This is
525 not scientifically sound. A rabbit is a rabbit and each one feels pain or has
526 cognitive function.

527

528 Health refers to what is happening in body systems, including those in the brain,
529 which combat pathogens, tissue damage or physiological disorder. Health is the
530 state of an individual as regards its attempts to cope with pathology (Broom
531 2000, 2006b-). With disease challenge, as well as with other challenges, difficult
532 or inadequate adaptation results in poor welfare. Health is an important part of
533 welfare. Examples include osteoarthritis in cats and dogs and sole ulcer in cows.

534

535

536 RECENT AND FUTURE ANIMAL WELFARE CONCERNS

537 There remain some areas of confusion amongst the public and amongst scientists
538 who do not specialise in the area, in relation to what animal welfare is. In
539 contrast, there is a substantial degree of agreement among welfare scientists.
540 Points (i) to (vi) below are areas where there may be some confusion. (i) For
541 some people the concepts of protection of animals and animal welfare are
542 confused. However, the first is a human action and the second is a characteristic
543 of an animal. (ii) The ethical issues about whether or not animals should be killed
544 for human benefit are sometimes perceived to overlap with the concept of
545 welfare but they do not. The term euthanasia is often misused as it should be
546 limited to meaning that an animal is killed for its own benefit. (iii) The concept of
547 health as a key part of welfare rather than a separate topic is misunderstood by
548 many, including medical and veterinary specialists who may not be familiar with
549 the meaning of welfare. (iv) The evolution of animals in their natural
550 environment has led to them having certain needs that must be met for welfare
551 to be good, and good conditions for animals will allow them to function in a
552 natural way, i.e. a normal biological way. However, as discussed above,
553 naturalness is not a component of the definition of welfare. (v) The dignity of an
554 individual is a human concept that may be applied to non-human animals but
555 there is no evidence that other species have such a concept. It may be used as an
556 argument for treating animals well but it is nothing to do with welfare. (vi) The
557 integrity of an animal, in the sense of its wholeness, has some biological basis
558 and is sometimes used to criticise removal of, or change in, any part of an animal
559 including its genotype. The use of such arguments may reduce the likelihood of
560 poor welfare but the concept itself is not connected to welfare. Some of these
561 areas of confusion will become less common as knowledge of welfare and its
562 scientific study becomes more widespread.

563 There will continue to be areas of discussion amongst animal welfare scientists.
564 For some, all coping systems should be considered when assessing welfare. For
565 others, only those involving feelings should be considered. The importance of

566 trying to assess feelings will continue to be common ground for welfare
567 scientists (Dawkins 1993, Panksepp 1998, Mendl et al 2004, Paul et al 2005,
568 Broom 2010) but better methodologies for all aspects of welfare assessment will
569 be developed. One recent and significant development in animal welfare science
570 has been the substantial increase in attempts to assess good welfare in a
571 scientific way. This has become feasible because of increased acceptance of the
572 validity of measuring positive feelings in animals. Studies like those of Boissy et
573 al (2007) and Mendl et al (2009) are increasing our understanding of animal
574 welfare and pointing to new methods in the future.

575 Another development in relation to welfare concepts and applications is the
576 measurement of welfare on farm or other places where animals are used.
577 Welfare outcome indicators that can be used by veterinary inspectors, farmers
578 and others have now been worked out with considerable precision (Welfare
579 Quality 2009 a,b,c). It is likely that further progress will be made with measures
580 of pain and other aspects of welfare for use by animal welfare scientists.
581 Assessments are now being made of the risk of poor welfare and the probability
582 of benefits to welfare (Smulders and Algers 2009).

583 The numbers of animal welfare scientists is increasing rapidly. The subject is
584 now being taught in all European countries and the number of university courses
585 on animal welfare in Brazil has increased from one to over 60 in 15 years. The
586 diversity of animal welfare science is increasing and the expansion is likely to
587 continue. The decision by the American Veterinary Medical Association to
588 promote the teaching of the subject in all American veterinary schools will have a
589 substantial effect.

590

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